

## Message Text

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ACTION OES-06

INFO OCT-01 EUR-12 EA-07 IO-13 ISO-00 ACDA-07 CIAE-00  
INR-07 L-03 NSAE-00 NSC-05 EB-08 NRC-05 DODE-00  
FEA-01 PM-04 H-01 PA-01 PRS-01 SP-02 SS-15  
USIA-06 OIC-02 AF-08 ARA-06 NEA-10 /131 W  
-----280517Z 004348 /17

R 280430Z MAR 77  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 6435  
INFO AMEMBASSY OTTAWA  
USMISSION IAEA VIENNA  
USERDA WASHDC  
USERDA GERMANTOWN MD

C O N F I D E N T I A L TOKYO 4263

E.O. 11652: GDS  
TAGS: TECH, IAEA, PARM, JA  
SUBJECT: APPARENT STATUS OF JAPANESE SAFEGUARDS NEGOTIATIONS

1. HIROYOSHI KURIHARA, HEAD OF SAFEGUARDS OFFICE, SCIENCE  
AND TECHNOLOGY AGENCY, CALLED UPON SCICOUNS 3/24 TO GIVE  
HIS ANALYSIS OF STATUS OF JAPANESE NEGOTIATIONS WITH CANADA  
AND IAEA ON SAFEGUARDS MATTERS.

2. CANADIAN BILATERAL NUCLEAR AGREEMENT. CONTRARY TO NEWS  
REPORTS EMANATING FROM OTTAWA IN RECENT DAYS (TO EFFECT THAT  
NEGOTIATIONS HAVE BEEN COMPLETED, AND THAT SUSPENSION OF  
URANIUM SHIPMENTS FOR ACCOUNT OF JAPAN REMAINS IN EFFECT  
PENDING SIGNATURE OF AGREEMENT), KURIHARA REPORTED THAT TWO  
COUNTRIES HAVE FAILED TO REACH AGREEMENT ON CANADIAN DEMAND  
THAT IT RETAIN RIGHT TO APPROVE ENRICHMENT SITE AND TO  
APPLY OTHER RESTRICTIONS TO URANIUM AFTER ENRICHMENT.  
JAPANESE TAKE POSITION THAT THEY PROCURE URANIUM FROM  
SEVERAL COUNTRIES, EACH WITH DIFFERENT SAFEGUARDS POLI-  
CIES, AND THEN MUST BE SUBJECTED TO SAFEGUARDS REQUIRE-  
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MENTS OF COUNTRY PERFORMING ENRICHMENT SERVICES AS WELL.  
SINCE JAPANESE DO NOT SEE CANADIANS MODERATING THEIR  
POSITION, THEY ARE CONSIDERING RAISING ISSUE ON INFORMAL  
BASIS WITH OTHER SUPPLIER NATIONS AT NEXT IAEA BOARD OF  
GOVERNORS MEETING.

3. SUBSIDIARY ARRANGEMENTS FOR IAEA SAFEGUARDS AGREE-

MENT. NEGOTIATIONS WITH IAEA DURING PAST TWO WEEKS OR SO ARE REPORTED TO HAVE GONE EXCEPTIONALLY WELL. PART 1 OF SUBSIDIARY ARRANGEMENTS HAS BEEN COMPLETED AND APPROVED BY BOTH SIDES. ANNEXES 1-4 OF PART 2 ARE COMPLETED (LIST OF FACILITIES AT TIME OF ENTRY INTO FORCE OF AGREEMENT; DESIGN QUESTIONNAIRE; FACILITY ATTACHMENT OUTLINE; FORMAT FOR MAGNETIC TAPE REPORTS). ANNEXES 5 AND 6 (COORDINATING ARRANGEMENTS FOR EACH TYPE OF FACILITY AND RULES FOR PREPARATION OF ROUTINE INSPECTION REPORTS) HAVE BEEN DEFERRED FOR TIME BEING WITH IAEA AGREEMENT. FOR PART 3 (FACILITIES ATTACHMENTS), JAPAN MUST PREPARE OVER 100 ATTACHMENTS. EIGHT HAVE BEEN COMPLETED ALREADY AND HAVE BEEN SENT TO VIENNA; REMAINDER ARE SCHEDULED TO BE IN IAEA HANDS BY END OF APRIL.

4. COMMENT: IF ABOVE REPORT IS VALID, REMARKABLE PROGRESS APPEARS TO HAVE BEEN MADE IN IMPLEMENTING IAEA AGREEMENT, WHICH HAS NOT YET BEEN RATIFIED BY DIET. SINCE JAPAN'S RELATIONSHIP WITH IAWA HAS DIRECT AND IMPORTANT BEARING ON NUCLEAR POLICY DELIBERATIONS NOW UNDER WAY BETWEEN U.S. AND JAPAN, EMBASSY WOULD APPRECIATE HEARING DEPT.'S, ERDA'S AND/OR U.S. MISSION VIENNA'S ANALYSIS OF SITUATION. IN THIS RESPECT, BRIEF REPORT ON STATUS OF SAFEGUARDS NEGOTIATIONS WITH EURATOM WOULD BE VALUABLE FOR COMPARISON PURPOSES.

5. FOR OTTAWA: ANY INFO IN EMBASSY ON JAPAN/CANADA NEGOTIATIONS ALSO WOULD BE USEFUL IN GAUING JAPANESE  
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NUCLEAR POLICY POSITION.

6. PLEASE PROTECT NATURE AND SOURCE OF INFO PROVIDED  
PARAS 1-3 ABOVE.  
BUTTON

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
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**Subject:** APPARENT STATUS OF JAPANESE SAFEGUARDS NEGOTIATIONS  
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**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009